

5/17/75

MAYOR'S AND COUNCIL MEMBERS  
GOLDSBORO, NORTH CAROLINA  
SATURDAY, MAY 17, 1975

GREETINGS TO MAYORS AND COUNCILMEN FROM GOLDSBORO, FREMONT,  
PIKEVILLE, MOUNT OLIVE, EUREKA AND SEVEN SPRINGS AND 10 EASTERN  
NORTH CAROLINA COUNTIES.

COMMEND THE WAYNE COUNTY MAYORS ASSOCIATION AND THE  
GOLDSBORO CHAMBER OF COMMERCE FOR SPONSORING THE TWO-DAY SEMINAR.

A. SEMINAR WAS PROMPTED BY DESIRE OF TOWNS AND CITIES IN  
THAT AREA TO SEEK INFORMATION FROM STATE AND FEDERAL  
SOURCES.

1. I AM SURE THAT THERE WILL BE OTHER SPEAKERS DURING  
SEMINAR THAT WILL HAVE MORE TECHNICAL KNOWLEDGE  
ABOUT PROBLEMS THAN I.

B. RECOGNIZE THAT SMALL COMMUNITIES ARE NOW WRESTLING WITH  
INCREASING COMPLEXITY OF GOVERNMENT.

1. BEING CONSTANTLY BOMBARDED BY STATE AND FEDERAL  
AGENCIES WITH RULES, REGULATIONS AND REQUIREMENTS.

2. A CONSTANT NEW MAZE OF GRANTS, LOANS AND PROGRAMS  
DIFFICULT TO DECIPHER AND EVEN MORE DIFFICULT TO  
ADMINISTER.

A. EXAMPLE: THE MAYOR OF PIKEVILLE HAS AS  
MUCH RESPONSIBILITY FOR DEALING WITH THESE  
PROBLEMS AS THE MAYOR OF CHARLOTTE BUT  
WITHOUT THE EXPERT HELP THE LATTER HAS  
AVAILABLE.

C. THERE IS, OF COURSE, HELP AVAILABLE TO SMALLER GOVERNMENT ENTITIES.

1. THEY CAN SEEK ASSISTANCE FROM THE LEAGUE OF MUNICIPALITIES OR THE DIVISION OF COMMUNITY ASSISTANCE IN THE DEPARTMENT OF NATURAL ECONOMIC RESOURCES.

A. THE LEAGUE, ESPECIALLY, HAS A HIGHLY TRAINED, COMPETENT STAFF THAT KNOWS PROCEDURES AND METHODS OF DEALING WITH GOVERNMENTAL GRANTS AND FORMS.

D. PROBABLY THE BEST APPROACH TO GOOD LOCAL GOVERNMENT IS TO EMPLOY WELL TRAINED, COMPETENT ADMINISTRATORS WHO CAN KEEP UP WITH THE SHIFTS IN PROGRAMS AT ALL LEVELS.

1. THEY NEED TO BE FAMILIAR WITH STATE AND FEDERAL GRANTS AND LOANS, THE FEDERAL FAIR STANDARDS ACT, ENVIRONMENTAL PROTECTION AGENCY REQUIREMENTS AND STANDARDS, REGULATIONS OF HOUSING AND URBAN DEVELOPMENT, ETC.

2. OBVIOUSLY A TOWN OFFICIAL WHO MAKES HIS LIVING SELLING HARDWARE OR INSURANCE CAN'T HOPE TO BE WELL VERSED IN ALL OF THESE BECAUSE HE SIMPLY DOESN'T HAVE THE TIME.

3. HE MUST DEPEND ON HIS STAFF JUST AS I DEPEND ON MY STAFF IN THE SENATE.

E. COMMEND TO THE TOWNS THEIR CONSIDERATION OF USING THE "CIRCUIT RIDER" APPROACH TO THE TOWN MANAGER SYSTEM.

1. A QUALIFIED ADMINISTRATOR CAN BE HIRED BY MORE THAN ONE SMALL COMMUNITY SO THAT HIS SERVICES AND

COMPETENCE WILL BE AVAILABLE. THIS IS HELPFUL WHEN A TOWN CANNOT AFFORD ITS OWN EXPERT IN RESIDENCE.

A. HAS BEEN TRIED SUCCESSFULLY IN THE PIEDMONT BY THE TOWNS OF FAITH, CHINA GROVE AND LANDIS, WHO NOW SHARE THE SAME TOWN MANAGER.

F. SUPPORT REVENUE SHARING KNOWING HOW MUCH IT MEANS TO SMALL COMMUNITIES BUT SOUND NOTE OF CAUTION ON NEXT YEAR'S APPROPRIATIONS.

1. NORTH CAROLINA'S TOTAL OF REVENUE FROM THE FEDERAL GOVERNMENT WILL BE REDUCED \$3.2 MILLION OR ABOUT TWO PERCENT.

2. SOME CONFUSION OVER THE ALLOCATIONS AS SOME LOCAL GOVERNMENTS TO GET MORE AND SOME LESS.

A. EXAMPLE: BURKE COUNTY WILL BE INCREASED FROM \$330,000 TO \$814,000 WHILE CUMBERLAND COUNTY WILL BE REDUCED FROM \$2.4 MILLION TO \$1.7 MILLION.

B. FORMULA IS COMPLICATED AND IS BASED ON POPULATION, PER CAPITA INCOME AND THE LOCAL AD VALORUM TAXING EFFORT.

3. THE REVENUE SHARING COMMISSION HAS BEEN ASKED TO REVIEW THESE FIGURES TO SEE IF THERE ARE ERRORS.

A. THE CAUTION SHOULD BE APPLIED IN NOT BUDGETING TOO HEAVILY FROM THESE FIGURES, SHOULD SOME OF THESE LARGE RAISES BE THE RESULT OF ERROR.

G. MENTION AMENDMENT TO THE LEAA LEGISLATION WHICH WE HAVE INTRODUCED GIVING THE STATE MORE CONTROL OVER HOW ITS PROGRAM WILL BE OPERATED.

1. PRESENT LAW ALLOWS ONLY THE GOVERNOR TO ADMINISTER THE LAW AND ORDER PROGRAM REGARDLESS WHETHER THIS IS THE MOST EFFECTIVE WAY TO DO IT.
2. AMENDMENT WOULD NOT FORCE A CHANGE BUT WILL GIVE THE STATE LEGISLATURE THE PEROGATIVE TO DETERMINE WHO IN STATE GOVERNMENT (THE ATTORNEY GENERAL OR ANY CONSTITUTIONAL OFFICER) CAN MOST EFFECTIVELY ADMINISTER THE PROGRAM IN A PARTICULAR STATE.
3. EXPRESS CONCERN THAT LOCAL VOICES ARE NOT BEING LISTENED TO AND HOPE THAT CONGRESSIONAL EXAMINATION WILL MAKE IT MORE RESPONSIVE.

H. MENTION FACT THAT WE ARE SUPPORTING LEGISLATION (S. 1216) WHICH WOULD AMEND THE FEDERAL WATER POLLUTION CONTROL ACT AND PROVIDE <sup>a new allocation formula for</sup> THE \$9 BILLION IN EPA CONSTRUCTION GRANT FUNDS WHICH THE SUPREME COURT RECENTLY ORDERED SPENT.

UNDER THIS NEW FORMULA NORTH CAROLINA'S SHARE WOULD INCREASE BY ALMOST 95%. THIRTY-THREE STATES WOULD BENEFIT AND NORTH CAROLINA WOULD BE THE SECOND LARGEST BENEFICIARY OF THE CHANGE. (TEXAS' SHARE WOULD INCREASE BY 257%.)

I. WANT TO REPEAT AGAIN TONIGHT OPPOSITION TO FEDERAL RULES  
MANDATING COLLECTIVE BARGAINING FOR MUNICIPAL EMPLOYEES.

CONTROL OF THIS SHOULD BE AT THE STATE LEVEL.

A. IN THIS REGARD, I WOULD EXPAND IT AND SAY THAT I  
FAVOR LESS FEDERAL AND MORE LOCAL CONTROL AND FEEL  
THAT COMMUNITIES SHOULD BE ALLOWED TO WORK OUT THEIR  
OWN DESTINIES WITH AS LITTLE CONTROL FROM LARGER  
GOVERNMENT AS POSSIBLE.

J. OFFER ASSISTANCE OF SELF AND STAFF IN HELPING SOLVE ANY  
UNUSUAL SNAGS OR PROBLEMS THAT ARISE.

---